

# Securing Support for Short-Term Rental Projects

From Recovering Revenue to Protecting Housing

#### Agenda Today



#### Welcome and Introductions



Short-Term Rental Market Overview



Compliance Approach vs. Tax Agreement Approach



How to Make Your Case



Examples of Successful Projects



Questions and Next Steps

#### **Company** Introduction



#### 6,000+

#### **Government Agencies**

have chosen Granicus to modernize their online services, web presence, and communications strategies.



#### Seamless

#### **Digital Solutions**

that help government: improve the customer experience, simplify/automate workflows, and enable strategic community development



#### Short-Term Rental

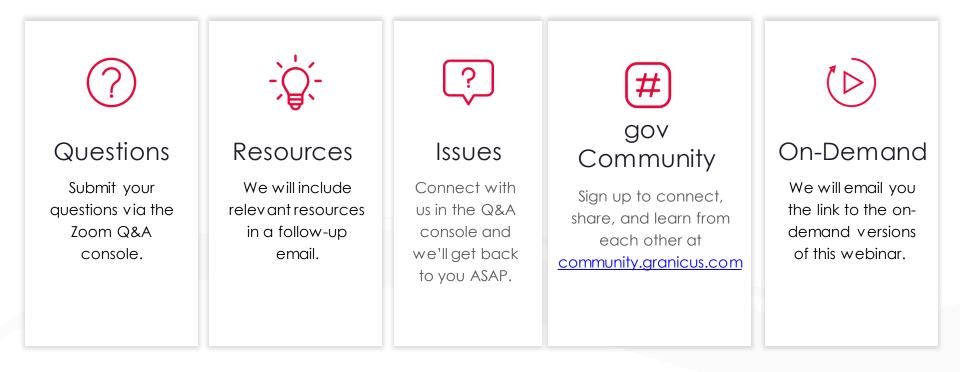
#### Software & Services

Compliance and Monitoring Software

Proprietary and Updated Data

Consulting and Advising Services

#### Housekeeping



#### **Today's Speakers**





#### Mike Bozich Account Executive Granicus

Shannon Gray President & CEO Gray Research Solutions Inc.

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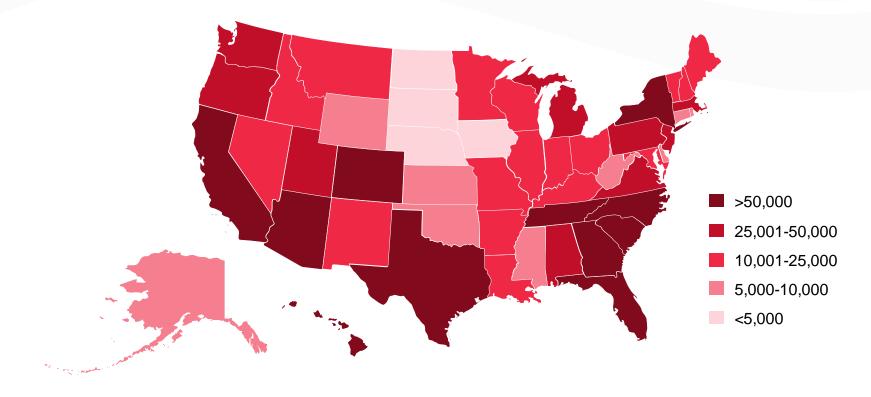
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# Short-Term Rental Market Overview

#### What is a **short-term rental?**



Rental of a residential dwelling unit usually for periods of **less than a month**. Commonly booked through one of the many online marketplaces available, such as Airbnb, VRBO, and others. There are more than **2M** STR listings in the U.S., representing **1.6M** unique rental units



Source: Granicus' Host Compliance Proprietary Data

# Demand will increase in most locations

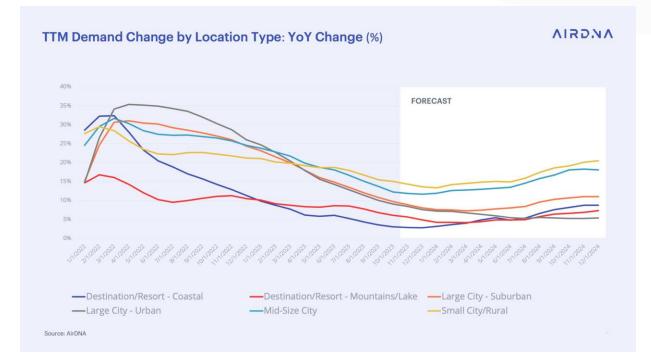
Mid-sized and small/rural markets poised to grow rapidly





#### Large urban areas no longer leading in growth

Urban areas likely to see slower growth in 2024, with other markets accelerating



# A closer look at the big fish



# What does this mean for local governments?

Smaller communities will see the most significant short-term rental market changes and community impacts in 2024.

For small and mid-size communities, it's time to get up to speed on your local markets and implement a compliance program.



**The Problem:** Short-term rentals can have unintended impacts, displacing long-term tenants, straining infrastructure, and raising safety and fairness concerns



The good relative financial performance of STRs and the lack of prior focus on the industry, provides for an **attractive revenue enhancement opportunity for local governments...** 



STRs are growing despite the economic slow-down

Focusing on those who have or are generating income and not claiming it

Particularly important for out of state STR hosts



Prior lack of focus on STRs as a government revenue source

Local governments have traditionally seen STRs as a small part of the lodging industry

Lack of focus on the industry and challenges with rental identification have led to low revenue recovery



#### Untapped revenue potential in the thousands, or millions

Nashville, TN collected \$2.8m in their first year with Host Compliance

Many communities use tax, permitting and licensing revenue for affordable housing, tourism marketing, and more. The STR market is nearly impossible to track manually as STR property listings are spread across 100s of different websites

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# **Tax Agreement Approach**

#### Tax Agreement Approach

The solution

- Airbnb has entered into many "Voluntary Collection Agreements" (VCAs) starting with San Francisco in 2014.
- Airbnb will collect and remit taxes to the applicable tax authority on behalf of the host, in one lump payment per time period.
- The process is long, requiring a coordinated effort among stakeholders and typically lobbyists/lawyers/investment.
- VCAs are primarily around State Sales & Lodging taxes. Local Sales & Lodging taxes have largely been left to local government until recently.
- Delaware and Hawaii are the only two states to NOT currently have a VCA with Airbnb.

**Problems / limitations** 

- This arrangement means that hosts are anonymous.
- Even though taxes are being remitted and collected, the "no auditable trail" problem still remains re: identifying owners for:
- Licensing/registration
- Health/safety inspections/certifications
- Handling complaints
- Engaging owners as tourism stakeholders

#### **Different Tax Rates** are found across different platforms

Same property listed on 4 different sites and local tax is often omitted

Total for 2 nights					Booking details	
annorman ditta	08/28/2022				Aug. 26 - Aug. 28 🛗	2 A~
08/26/2022	08/28/2022				\$281 x 2 nights	\$562
2 guests	~				Cleaning fee	\$129
		Booking summary		×	Service fee*	\$107
Rate for 2 nights	\$562	Your dates are available			Alabama City Lodging Tax	\$42
Tax 🕜	\$34	Check in	Check Out		Alabama City Lodging Tax	\$63
Booking fee 💿	\$104	Aug 26	Aug 28			\$11
Owner fees 🔘	\$154	Guests 2 guests			Alabama City Room Fee	
otal	\$854			\$472.00	Alabama County Lodging Tax	\$7
o hidden fees	Hide details A	\$236.00 x 2 nights Host Fees		\$472.00	Total for 2 nights	\$918
		Service Fee ①		\$80.00		
Book r	now	Tax		\$34.32	INSTANT BOOKING	
		Total		\$706.32		

100% refund of amount payable if you cancel by Aug 12, 2022. 50% refund of amount payable (minus the service fee) if you cancel by Aug 19, 2022. No refund if you cancel after Aug 19, 2022.

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OUESTS

\$240 night ★ 4.70 · 70 reviews CHECK-IN CHECKOUT 08-26-2022 08-28-2022  $\sim$ 1 guest Reserve You won't be charged yet \$240 x 2 nights \$480 Cleaning fee \$100 Service fee \$82

Occupancy taxes and fees

\$35

\$697

# **Compliance Approach**

#### **Compliance** Approach

The situation

- Local governments can take it upon themselves to locate hosts and enforce regulations.
- Successful communities hire or assign a staff person to drive around in the general area of the Airbnb posting to compare photos to the listing.
- The rental address is then compared to ownership records to locate the address of the property owner.
- Owners are sent letters informing them of the rules, requesting compliance, and outlining the consequences for inaction.

#### The limitations

- Significant time and resources are necessary to track down owners, add them to a database, and send compliance request letters to their primary addresses
- If the rental address can be located, ownership records are difficult to obtain.
- The work is tedious and ongoing.

#### But even with an ordinance in place, enforcement is difficult

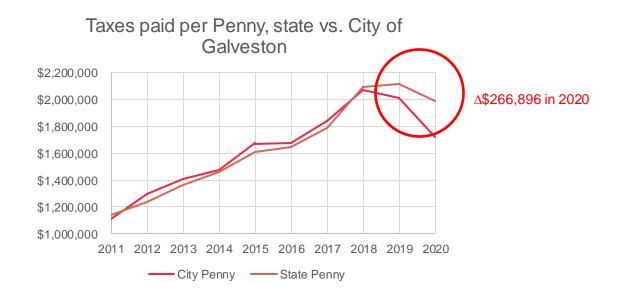
- "Compliance" means that hosts follow the rules of regulation and/or ordinances in their communities, including tax collection and remittance.
- "Enforcement" means that a community/government entity forces regulations with owners, not waiting on hosts to voluntarily collect taxes/comply with regulations.
- A recent study calculated that **taxes are paid on, at most, 24%** of Airbnb transactions prior to enforcement\*.
- The biggest hurdle is locating/ identifying the owners of STR properties.
- Airbnb/vrbo do not list host/owner information or addresses.
- Even in areas where Airbnb and vrbo DO collect and remit taxes as part of a Voluntary Collection Agreement (VCA), they will not provide personal host information.

The VCA is about streamlining tax collection and remittance by placing the responsibility on Vrbo. A VCA is not a vehicle for getting individualized information about private citizens so that the city may enforce other aspects of its short-term rental law unrelated to tax.

~Letter from Expedia Group/Vrbo to City of Galveston, January 2021

#### Galveston Vacation Rentals: A Compliance Case Study

- Missing Galveston Hotel Tax becomes clear after State enters VCA in April, 2019
- City opted out of a local VCA in favor of a DIY enforcement initiative



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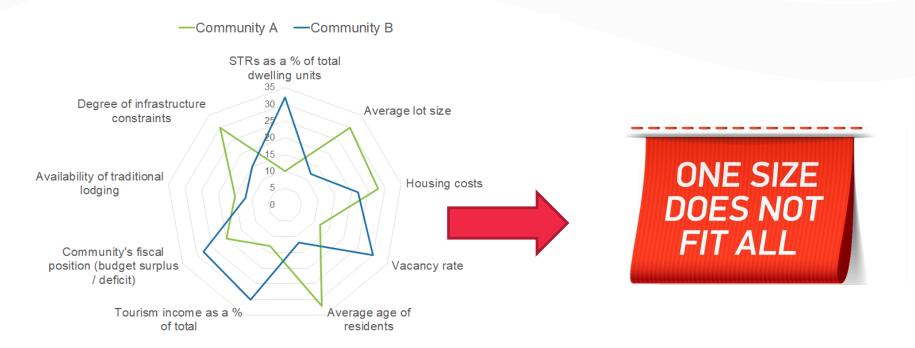
Examples of Successful Projects



Questions and Next Steps

# How to Make Your Case

# Understand the market in your community

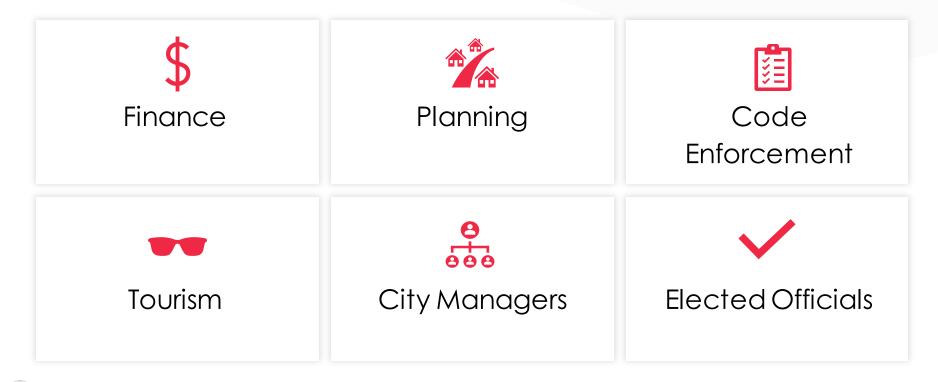


#### Involve stakeholders across departments

- Each department wants to serve the people of their communities
- Each department and leader has a different focus on serving their community
- Identifying how an STR program helps your teammates in servicing the community is easier than you think
- Cross-departmental buy-in ensures collection efforts do not fall by the wayside

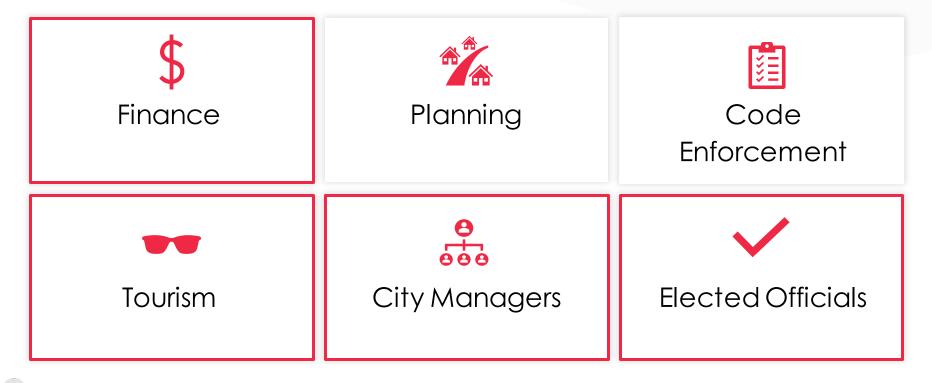


#### Key stakeholders for general Short-Term Rental compliance



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## Key stakeholders for revenue recovery



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**Examples of Successful Projects** 



Questions and Next Steps

# Follow the Money, an Example

# State of Alabama: Short Term Rental Revenue Estimates

2022



# **Alabama Mountain Lakes Region**

#### **Lodgings** Tax

Lodgings tax is a privilege tax on persons, firms, and corporations engaged in the renting or furnishing of rooms, lodgings or other accommodations to transients for periods of less than 180 days of continuous occupations and applies to all charges for personal property used or furnished in such rooms or lodgings.

For transactions entered into on or after October 1, 2019, the tax shall not apply to marine slips, places or spaces for tent camping, or places or spaces provided for motor homes, travel trailers, self-propelled campers or house cars, truck campers, or similar recreational v ehicles commonly known as R.V.s, which are supplied for a period of 90 continuous days or more in any place.

#### <u>See State Tax Rates</u>

Alabama Mountain Lakes Area 40-26-1 (a): 5% Includes the following Counties: Blount, Cherokee, Colbert, Cullman, DeKalb, Etowah, Franklin, Jackson, Lauderdale, Lawrence, Limestone, Madison, Marion, Marshall, Morgan and Winston. All Other Alabama Counties 40-26-1 (a): 4%

# **State Administered Counties**

Blount Cherokee Colbert Cullman DeKalb\*\*\*\* Etowah Franklin Jackson Lauderdale\*\*\*\* Lawrence Limestone\*\*\*\* Madison\*\*\*\* Marion\*\*\*\* Marshall\*\*\*\* Morgan Winston

#### State administers Airbnb (only) for those that voluntarily pay.

# Lodging Tax Flow

- Tourism in the state of Alabama is funded by a Transient Occupancy Tax of 5% of gross revenue in North Alabama counties, and 4% of gross revenue in all other counties. <u>(Ala.</u> <u>Code 1975, § 40-26-1)</u>
  - Applies to any entity renting rooms, lodging, or accommodations to transients (for under 180 days)
- Tax Levies and Disbursements: (Ala. Code 1975, § 40-26-20)
  - 5% collected in North Alabama (16 counties)
    - 4% State
      - 3/4 of 4% State General Fund
      - 1/4 of 4% State Bureau of Tourism and Travel "state travel advertising and travel promotion"
    - 0.5% Alabama Mountain Lakes Tourist Association "promotion of tourism and travel"
    - 0.5% County Commissions "promotion of tourism, recreation, and conventions"
  - 5% collected in counties outside of North Alabama
    - 4% 🗆 State
      - 3/4 of 4% State General Fund
      - 1/4 of 4% State Bureau of Tourism & Travel "state travel advertising and travel promotion"



# Tracking Missing Short Term Rental Tax Revenue

#### **Calculation Exercise:**

- Alabama as a whole had 25,881 short term rental units as of Jan 2021\*. 2,146 of those are in North Alabama.
  - The ADR (Average Daily Rate) for short term rental units in the North Alabama Mountain Lakes region was \$136\* (this will end up being slightly different statewide, and county by county).
  - Conservatively assuming that those units are rented at least half the time (50% occupancy, although AirDNA data suggest 70% is more likely), we can get an idea of how much lodging tax money is being generated by short term rentals.

#### Important Note:

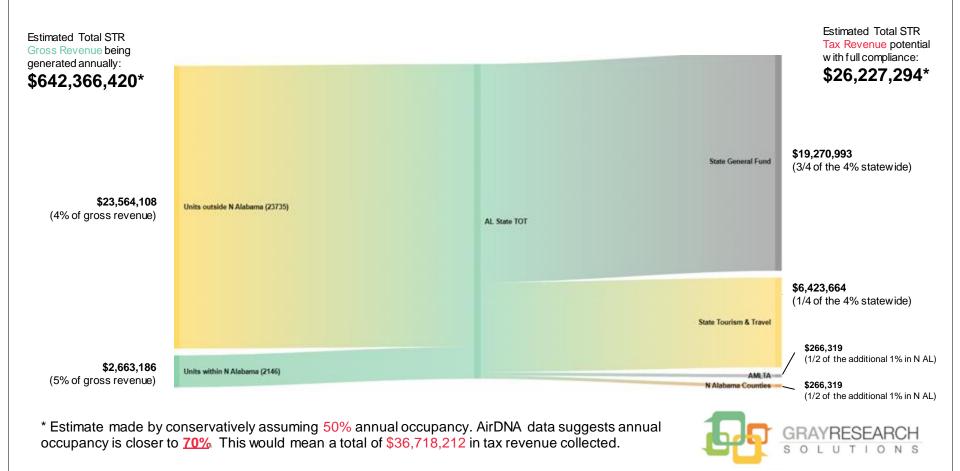
- AirBnb collects and remits the 5% STATE taxes on behalf of hosts. Vrbo and other booking platforms do not collect and remit any taxes<sup>†</sup>.
  - The amount currently being remitted by Airbnb or others is not available from the Dept of Revenue. If it were, we could estimate the "missing" revenue not being collected by this formula:
    - Missing STR state tax revenue = Total tax generated Total tax already collected

\*Source: Granicus/Host Compliance

† https://www.airbnb.com/help/article/2293/occupancy-tax-collection-and-remittance-by-airbnb-in-alabam



## Follow the Money: STR Lodging Tax Generated



## Follow the Money: Low/High Estimate

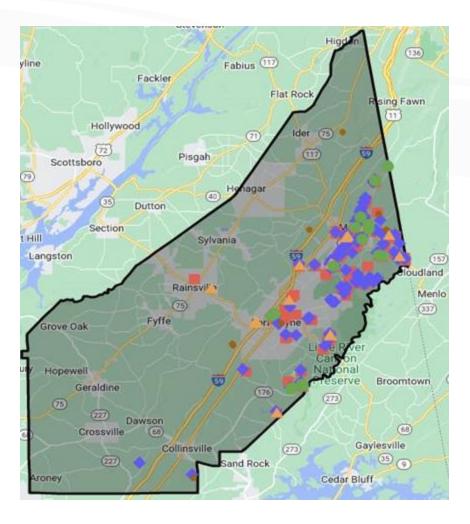
	Low Estimate	High Estimate
ADR	\$136	\$136
Occupancy	50%	70%
Total TOT Funds:	\$26,227,294	\$36,718,212
Disbursements:	Ψ20,227,234	<i>430,110,212</i>
Dispursements.		
State General Fund	\$19,270,993	\$26,979,390
State Tourism Dept	\$6,423,664	\$8,993,130
AMLTA	\$266,319	\$372,846
N AL counties	\$266,319	\$372,846

- The lower estimate using 50% occupancy (shown in money flow chart on previous slide) shows that STRs are generating \$19.3M for the state general fund and \$6.4M for the state tourism department.
- In the (more likely) higher estimate using 70% occupancy, STRs are generating \$27M for the state general fund and \$8.9M for the state tourism department.



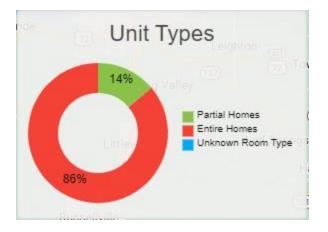
### **DeKalb County**

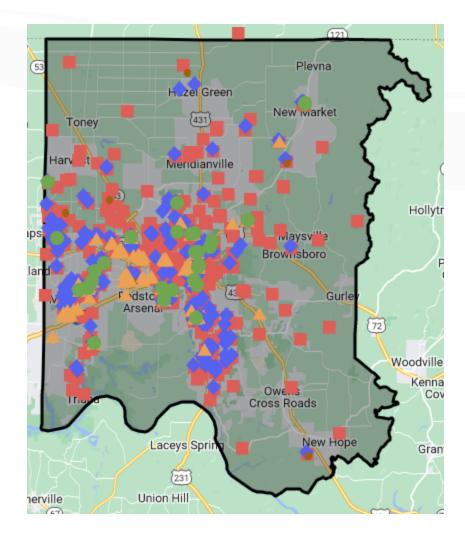
 253 Units at a \$155.00 a night



## **Madison County**

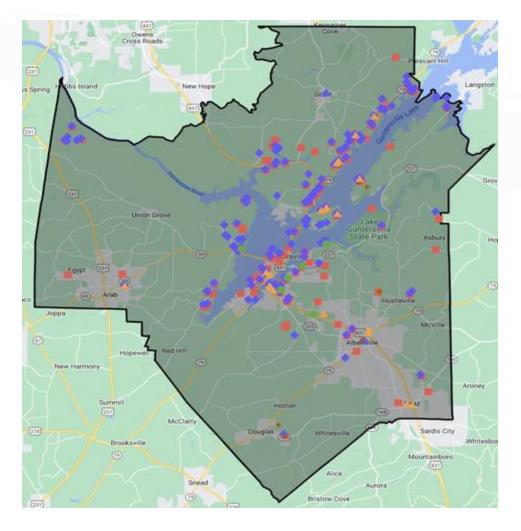
 850 Units at a \$119.00 a night





Marshall County

 309 Units at a \$154.00 a night



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#### **Questions and Next Steps**



# Granicus can help your STR program regardless of how advanced it is

#### **Pre-Ordinance**

- ✓ Detailed local market data
- $\checkmark$  Online ordinance assistant tool
- ✓ Free webinars
- ✓ Guide To effectively regulating shortterm rentals on the local government level
- $\checkmark$  APA short-term rental online course
- ✓ Peer introductions
- $\checkmark$  Free draft review
- $\checkmark$  Consulting and facilitation

### **Post-Ordinance**

- ✓ Mobile-Enabled Online Permitting/Registration
- $\checkmark\,$  Address Identification
- $\checkmark$  Compliance Monitoring
- $\checkmark$  Rental Activity Monitoring
- √ 24/7 Hotline

#### **Short-term Rental Management**

Property Address Identification

Compliance Monitoring



t,

Mobile Permitting and Tax Collection

<sup>™</sup> 24/7 Hotline









# Poll: Would you like a complimentary short-term rental assessment?

- Yes
- No



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